



City of South Pasadena



Retiree Healthcare Plan June 30, 2021 Actuarial Valuation **Recommended Contributions for 2022/23 &** 2023/24

January 23, 2023

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City of South Pasadena Retiree Healthcare Plan June 30, 2021 Actuarial Valuation

The purpose of this report is to present the funded status of the City of South Pasadena's Retiree Healthcare Plan as of June 30, 2021 and provide recommended employer contributions for the 2022/23 and 2023/24 fiscal years.

The City provides healthcare benefits to its retirees through CalPERS "PEMHCA" program. The City contributes the single premium up to a cap of \$625 per month (\$915 for management). PSEA and management employees hired after 7/1/20 will be limited to each year's required PEMHCA minimum amount, \$151 in 2023. More details can be found in the benefit summary section of this report. In addition, the City incurs an "implicit subsidy" since the per capita healthcare costs (expected claims) are higher for pre-Medicare retirees than the premium charged by PEMHCA. Actuarial Standard of Practice No. 6 (ASOP 6) requires implicit subsidy be valued for agencies participating in pooled plans such as CalPERS' PEMHCA.

The City started pre-funding its OPEB benefits with CalPERS' OPEB trust (CERBT) in the fiscal year 2021/22. This valuation assumes ongoing contributions to the trust. Contributions less than the recommended amounts could potentially lead to a lower discount rate used for the City's GASBS 75 accounting reporting.

GASBS 75 accounting information is provided in a separate report.

VALUATION RESULTS

Funded Status: The funded status of the plan is equal to the percentage of actuarial accrued liability (AAL) currently funded by plan assets. The following table summarizes the Plan's funded status:

	June 30, 202 6/30/2021	21 Valuation Projected to 6/30/2022
Discount rate	6.2	5%
Actuarial accrued liability		
• Future retirees	\$ 3,168,409	
• Retirees	8,169,926	
• Total	11,338,335	\$11,660,092
Plan assets	_	1,141,509
Unfunded actuarial accrued liability (UAAL)	11,338,335	10,518,583
Funded status	0.0%	9.8%

The actuarial accrued liability has decreased from the previous valuation primarily because of the higher discount rate used, reflecting the City's decision to pre-fund this liability. The plan change effective 7/1/20, limiting benefits to the single premium amount, also reduced plan liabilities.

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Plan Assets: Plan assets are invested with the CERBT Strategy 1. Following is a reconciliation of the value of plan assets from June 30, 2021 through June 30, 2022, as provided by CERBT.

	<u>2021/22</u>
■ Market value of Assets (beginning of year)	\$ 0
 Contributions 	1,125,000
• Benefits paid	-
• Administrative expenses	(20)
• Investment expenses	(15)
 Net investment earnings 	16,544
■ Market value of assets (end of year)	1,141,509

Recommended Contribution: The unfunded liability is amortized over time. The City's recommended contribution is determined by the sum of the current employer Normal Cost plus expected administrative expenses plus an amortization of the unfunded liability, assumed payable in the middle of the fiscal year. In other words, the contribution is the value of benefits earned during the year plus an amount to keep the plan on track for funding. For the City's June 30, 2021 valuation, we calculated the 2022/23 recommended contribution using a 20-year¹ closed period amortization (as a level % of pay) of the projected June 30, 2022 unfunded AAL.

	<u>June 30, 20</u>	21 Valuation
■ Discount rate	6.3	25%
■ Fiscal year	2022/23	2023/24
■ Normal cost	\$ 323,537	\$ 332,435
■ Estimated administrative expenses	7,205	7,581
■ UAAL amortization	731,507	751,624
■ Recommended total contribution	1,062,249	1,091,640
 Recommended total contribution 	1,062,249	1,091,640
■ Minus: Estimated cash benefit payments²	(571,321)	(608,813)
■ Minus: Implicit subsidy benefit payments	(186,405)	(196,776)
■ Minus: Estimated PEMHCA and other administrative expenses	(6,634)	(6,975)
■ Net recommended trust contribution	297,889	279,076

Exhibit shows estimated cash benefit payments, but the actual net trust contribution should be based on the actual benefit payments and administrative expenses paid by the employer.

¹ 20 years remaining in amortization period for 2022/23; 19 years remaining for 2023/24.

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Projected Benefit Payments: Following is a 10-year projection of benefit payments:

		Implicit	
	Cash Benefit	Subsidy Benefit	Total Benefit
Year	Payments	Payments	Payments
2022/23	\$571,321	\$186,405	\$757,726
2023/24	608,813	196,776	805,589
2024/25	630,429	207,536	837,965
2025/26	660,164	236,873	897,037
2026/27	672,715	243,490	916,205
2027/28	691,972	250,231	942,203
2028/29	702,991	265,810	968,801
2029/30	725,414	284,222	1,009,636
2030/31	739,310	275,490	1,014,800
2031/32	758,182	261,531	1,019,713

BASIC DEFINITIONS

Present Value of Benefits (PVB): When an actuary prepares an actuarial valuation, they first gather participant data (including active employees, former employees not in payment status, participants and beneficiaries in payment status) at the valuation date (for example June 30, 2021). Using this data and actuarial assumptions, the actuary projects future benefit payments. (The assumptions predict, among other things, when people will retire, terminate, die or become disabled, as well as what salary increases, general (and healthcare) inflation and investment return might be.) Those future benefit payments are discounted, using expected future investment return, back to the valuation date. This discounted present value is the plan's present value of benefits. It represents the amount the plan needs as of the valuation date to pay all future benefits – if all assumptions are met and no future contributions (employee or employer) are made. The City's June 30, 2021 retiree healthcare present value of benefits is \$14,191,473 using a 6.25% discount rate, with \$8,169,926 of this for former employees who have already retired.

Actuarial Accrued Liability (AAL): This represents the portion of the present value of benefits that participants have earned (on an actuarial, not actual, basis) through the valuation date. The City's June 30, 2021 retiree healthcare actuarial accrued liability is \$11,338,335 using a 6.25% discount rate, with \$8,169,926 of this for former employees who have already retired.

Plan Assets: This includes funds that have been segregated and restricted in a trust so they can only be used to pay plan benefits. As of June 30, 2021, the City's plan assets were \$0. The City has begun prefunding its OPEB benefits via the California Employers' Retiree Benefit Trust (CERBT) fund. The City made an initial contribution of \$1,125,000 in June 2022 and has enrolled in CERBT Strategy 1.

Unfunded Actuarial Accrued Liability (UAAL): This is the difference between the actuarial accrued liability and plan assets. This represents the amount of the actuarial accrued liability that must still be funded. If the plan assets exceed the actuarial accrued liability, the plan has surplus assets. As of June 30, 2021, the City has \$11,338,335 in unfunded actuarial accrued liability (\$11,338,335 AAL less \$0 plan assets).

Normal Cost (NC): The Normal Cost represents the portion of the present value of benefits expected to be earned (on an actuarial, not actual, basis) in the coming year. The City's 2022/23 retiree healthcare Normal Cost, payable in the middle of the year, is \$323,537 using a 6.25% discount rate.

Actuarial Cost Method: This is the method in which benefits are actuarially earned (allocated) to each year of service. It has no effect on the present value of benefits, but has significant effect on the actuarial accrued liability and normal cost. The City's June 30, 2021 retiree healthcare valuation was prepared using the Entry Age Normal cost method. Under the Entry Age Normal cost method, the Plan's normal cost is developed as a level percent of payroll throughout the participant's working lifetime.

Implicit Subsidy: An implicit subsidy exists when the premium for a group of early retirees is determined by aggregating their experience with active employees. Actuarial Standard of Practice No. 6 (ASOP 6) requires that the implicit subsidy for retirees be included in the AAL. We valued the implicit subsidy for the City's retiree healthcare plan.

SUMMARY OF RETIREE HEALTHCARE BENEFITS

Benefit Summary							
■ Eligibility – Future Retirees	 Full-time employees retiring directly from City under CalPERS Miscellaneous Classic & Safety – Age 50 and 5 years of CalPERS service or disability Miscellaneous PEPRA – Age 52 and 5 years of CalPERS service or disability 						
■ Retiree Medical	■ Single party p	remium up to:					
Benefit – Future Retirees		POA & Fire		Management			
Retirees	Hired before 7/1/2020	0.07/	\$625/month	\$915/month			
	Hired on or after 7/1/2020	\$625/month	PEMHCA minimum	PEMHCA minimum			
■ Surviving Spouse	■ Single party p	remium up to:					
		POA & Fire	PSEA	Management			
	Surviving Spouse	PEMHCA minimum	PEMHCA minimum				
■ Other	■ No City paid dental, vision, life insurance or Medicare Part B reimbursement						

Premiums 2021 PEMHCA Monthly Premiums Region 3

	Non-Medicare Eligible			M	ole	
Medical Plan	Single	2-Party	Family	Single	2-Party	Family
Anthem Select	\$639.10	\$1,278.20	\$1,661.66	\$383.37	\$766.74	\$1,150.11
Anthem Traditional	984.21	1,968.42	2,558.95	383.37	766.74	1,150.11
Blue Shield Access+	834.88	1,669.76	2,170.69	n/a	n/a	n/a
Blue Shield Trio	660.49	1,320.98	1,717.27	n/a	n/a	n/a
Health Net Salud y Mas	412.88	825.76	1,073.49	n/a	n/a	n/a
Health Net SmartCare	691.48	1,382.96	1,797.85	n/a	n/a	n/a
Kaiser	669.84	1,339.69	1,741.60	324.48	648.96	973.44
UnitedHealthcare	720.89	1,441.78	1,874.31	311.56	623.12	934.68
PERSCare	1,036.07	2,072.14	2,693.78	381.25	762.50	1,143.75
PERS Choice	761.23	1,522.46	1,979.20	349.97	699.94	1,049.91
PERS Select	459.94	919.88	1,195.84	349.97	699.94	1,049.91
PORAC	725.00	1,450.00	1,894.00	513.00	1,022.00	1,635.00

2022 PEMHCA Monthly Premiums Region 3

	Non-Medicare Eligible			Non-Medicare Eligible Medicare Elig			
Medical Plan	Single 2-Party Fa		Family	Single	2-Party	Family	
Anthem Select	\$676.48	\$1,352.96	\$1,758.85	\$360.19	\$720.38	\$1,080.57	
Anthem Traditional	935.57	1,871.14	2,432.48	360.19	720.38	1,080.57	
Blue Shield Access+	779.87	1,559.74	2,027.66	353.11	706.22	1,059.33	
Blue Shield Trio	668.13	1,336.26	1,737.14	353.11	706.22	1,059.33	
Health Net Salud y Mas	463.87	927.74	1,206.06	n/a	n/a	n/a	
Health Net SmartCare	764.96	1,529.92	1,988.90	n/a	n/a	n/a	
Kaiser	719.78	1,439.56	1,871.43	302.53	605.06	907.59	
UnitedHealthcare Alliance	771.85	1,543.70	2,006.81	n/a	n/a	n/a	
UnitedHealthcare Harmony	714.28	1,428.56	1,857.13	n/a	n/a	n/a	
UnitedHealthcare MA	n/a	n/a	n/a	294.65	589.30	883.95	
UnitedHealthcare MA Edge	n/a	n/a	n/a	347.21	694.42	1,041.63	
PERS Platinum	863.37	1,726.74	2,244.76	381.94	763.88	1,145.82	
PERS Gold	575.56	1,151.12	1,496.46	377.41	754.82	1,132.23	
PORAC	775.00	1,475.00	1,894.00	461.00	919.00	1,471.00	

ACTUARIAL METHODS AND ASSUMPTIONS

Actuarial Methods

The actuarial cost method used for this valuation is the Entry Age Normal ("EAN") cost method. Under the EAN cost method, the normal cost for each participant is determined as a level percentage of payroll throughout the participant's working career.

The projected June 30, 2022 unfunded actuarial accrued liability (UAAL) was amortized as a level % of pay amount over a fixed, closed 20-year period. Other amortization periods are possible and would produce a different recommended contribution amount. Individual UAAL bases are not currently maintained.

The actuarial value of assets is equal to the market value of assets.

The Plan is assumed to be ongoing for cost purposes. This does not imply that an obligation to continue the Plan exists.

The implicit subsidy was calculated in compliance with Actuarial Standards of Practice (ASOP) No. 6 and its associated Practice Note.

To the best of our knowledge, the City has not adopted a formal funding policy for annual contributions to the Trust.

Actuarial Assumptions

An actuary must follow current actuarial standards of practice, which generally call for explicit assumptions, meaning each individual assumption represents the actuary's best estimate.

Actuarial Assumption	June 30, 2019 Valuation	June 30, 2021 Valuation
Discount Rate	• 3.50 % (Bond Buyer 20-Bond Index)	• 6.25%, assets in CERBT Strategy 1 portfolio
• General Inflation Rate	• 2.75% per year	• 2.50% per year
Aggregate Payroll Increases	• 3.00% per year	• 2.75% per year
Mortality	 CalPERS 1997-2015 Experience Study Mortality projected with Mortality Improvement Society of Actuaries Scale MP-2020 	 CalPERS 2000-2019 Experience Study Mortality projected with Mortality Improvement Society of Actuaries Scale MP-2021
• Disability, Termination, Retirement	CalPERS 1997-2015 Experience Study for applicable employee category	CalPERS 2000-2019 Experience Study for applicable employee category

Actuarial Assumption		June 30, 2019 Valuation			June 30, 2021 Valuation			ion	
Participation at Retirement			s receiving fore 7/1/202		SameWill continue to monitor				
		 50% of Employees receiving PEMHCA minimum 							
• Spouse Coverage		• Future Retirees: 70% elect spouse coverage				Retirees: 40	% elect sp	oouse	
		• Current Retirees: Same as current coverage election				nt Retirees: S age election	ame as cu	rrent	
Medical Plan at Retirement	• Future electio		same as cur	me as current plan Same					
	Waive Access		to elect Blu	e Shield					
Medicare Eligibility		All retirees not yet 65 assumed to be eligible for Medicare				• Same			
Waived Retiree Re-Election	• None				• Same				
Medical Trend		Increa	ase from Pr	ior Year		Increas	e from Pri	or Year ³	
	<u>N</u>	on-Medica	<u>re</u> <u>M</u>	<u>ledicare</u>	<u>N</u>	Ion-Medicare	<u>M</u>	<u>ledicare</u>	
	Year		<u>Kaiser</u>	Non- Kaise	Year Year		<u>Kaiser</u>	Non- Kaiser	
	2021	A	ctual Premi	ums	2021	Act	tual Premi	ums	
	2022	7.00%	5.00%	6.10%	2022		ual Premi		
	2023	6.75%	4.85%	5.90%	2023	6.50%	4.60%	5.65%	
	2024	6.50%	4.70%	5.70%	2024	6.25%	4.45%	5.45%	
	2025	6.25%	4.60%	5.50%	2025	6.00%	4.35%	5.25%	
	2026	6.00%	4.50%	5.30%	2026	5.75%	4.25%	5.05%	
	2027	5.80%	4.45%	5.15%	2027	5.55%	4.20%	4.90%	
	2028	5.60%	4.40%	5.00%	2028	5.35%	4.15%	4.75%	
	2029	5.40%	4.35%	4.85%	2029	5.15%	4.10%	4.60%	
	2030	5.20%	4.30%	4.70%	2030	4.95%	4.05%	4.45%	
	2031-35	5.05%	4.25%		2031-35	4.80%	4.00%	4.35%	
	2036-45 2046-55	4.90% 4.75%	4.20% 4.15%		2036-45 2046-55	4.65% 4.50%	3.95% 3.90%	4.25% 4.20%	
	2046-33	4.73%	4.13%		2046-33	4.30%	3.85%	4.20%	
	2066-75	4.80%	4.10%	4.40%	2036-63	4.35%	3.85%	3.95%	
	2076+	4.00%	4.00%	4.00%	2076+	3.75%	3.75%	3.75%	

Medical premiums after 2022 and estimated claims after 2021 do not take into account buy-downs (CalPERS subsidizations of premium rates from reserves).

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Actuarial Assumption	June 30, 2019 Valuation			Ju	ne 30, 202	21 Valuati	on		
• Fixed Dollar Cap Increase	• None	• None				• Same			
• PEMHCA Minimum Increase	• 4.259	% annually				• 4.00% an	nually		
• Administrative	• None	e				• CERBT –	- 0.05% of	fassets	
Expenses						• PEMHCA	A - 0.33%	of retiree	premium
					,	• The Adva	antage Gro	oup - \$6 pe	r retiree
						 Included 	in recomn	nended cor	ntributions
Medical Claims Costs 2022	• Samj	ple estimat	ed monthl	y claims co	osts (Reg	gion 3):			
(HMO/Medicare		Anthem	Select	Blue S	<u>hield</u>	Kais	<u>ser</u>	UHC A	<u>lliance</u>
Advantage)	<u>Age</u>	<u>M</u>	<u>F</u>	<u>M</u>	<u>M</u>	<u>M</u>	<u>F</u>	<u>M</u>	<u>F</u>
	25	\$281	\$536	\$287	\$546		\$555	\$321	\$611
	35	329	554	336	564		574	376	631
	45	457	597	466	608	473	618	521	680
	55	756	758 024	771	772		785 057	861	864
	60 64	1,022 1,253	924 1,076	1,043 1,278	942 1,097	1,059 1,298	957 1,114	1,166 1,429	1,054 1,226
Medical Claims		ole estimat		Í		ĺ	1,114	1,429	1,220
Costs 2022	Sam	pic estimat	ca monun	y Claims Co	Jaia (ICC)	gion <i>5)</i> .			
(PPO)		PERS P1	atinum	PERS	Gold	POR	AC		
()	Age	M	<u>F</u>	M	M				
	25	\$296	\$583	\$233	\$470	\$281	\$557		
	35	349	605	276	488	331	576		
	45	492	655	394	531	469	624		
	55	842	846	688	691	804	806		
	60	1,162	1,044	958	859	1,110	995		
	64	1,433	1,221	1,186	1,006	1,368	1,164		
		270	220	Medicare			277		
	65	378	329	379 421	330		377		
	70 75	420 452	364 393	421 453	365 394	484 521	417 450		
	80	468	410	469	412		470		

Actuarial Assumption	June 30, 2019 Valuation	June 30, 2021 Valuation						
Actuarial Modeling	• Our valuation was performed using and relying on ProVal, an actuarial model leased from Wintech. Our use of ProVal is consistent with its intended purpose. We have reviewed and understand ProVal and its operation, sensitivities and dependencies							
Data Quality	reasonableness and resolved any questions	• Our valuation used census data provided by the City. We reviewed the data for reasonableness and resolved any questions with the City. We believe the resulting data can be relied on for all purposes of this valuation without limitation						
• COVID-19	No adjustments to the assumptions have be enough data to evaluate the future impacts	• No adjustments to the assumptions have been made for COVID-19 since there is not yet enough data to evaluate the future impacts						
Basis for Assumptions	Getzen Model of Long-Run Medical Cost	vas used uaries table a's long time horizon Foster & Foster stochastic analysis, taking investment advisory firms tners' healthcare actuaries. Due to age-risk vantage plans, age-based claims cost or ans. a consultation with Axene Health Partners' end developed using the Society of Actuaries Trends						
	Medical coverage and participation assump	otions based in part on Plan experience						

SUMMARY OF PARTICIPANT DATA

Participant Statistics

	6/30/2019	6/30/2021
■ Actives		
CountsAverage	129	139
➤ Age	42.5	41.8
City Service	10.2	9.7
■ Retirees		
• Counts	119	117
Average		
➤ Age	73.7	73.6
➤ Retirement Age ⁴	58.5	59.1

Eligible Active Members June 30, 2021

	City Service							
Age	<1	1-4	5-9	10-14	15-19	20-24	≥ 25	Total
< 25	2	2	ı	-	1	ı	-	4
25-29	2	11	3	-	ı	ı	-	16
30-34	1	14	5	1	-	-	-	21
35-39	2	11	6	9	-	-	-	28
40-44	2	6	2	9	2	1	-	22
45-49	-	1	2	1	2	-	2	8
50-54	3	3	5	1	-	1	5	18
55-59	-	-	-	2	1	2	8	13
60-64	1	1	1	-	2	ı	2	7
≥ 65	-	-	-	1	1	-	-	2
Total	13	49	24	24	8	4	17	139

Service Retirees Only

Medical Plan Participation Non-Waived Participants June 30, 2021

		Retirees		
Medical Plan	Actives	< 65	≥ 65	Total
Anthem Select	9%	7%	0%	2%
Blue Shield Access+	13%	0%	0%	0%
Blue Shield Trio	3%	4%	0%	0%
Health Net Salud y Más	9%	0%	0%	0%
Health Net SmartCare	3%	0%	0%	0%
Kaiser	39%	25%	17%	20%
UnitedHealthcare	0%	0%	13%	9%
PERS Choice	7%	25%	16%	19%
PERS Select	5%	7%	1%	3%
PERSCare	3%	7%	47%	35%
PORAC	9%	25%	6%	11%
Total	100%	100%	100%	100%

Eligible Actives Medical Coverage June 30, 2021

Medical Plan	Single	2-Party	Family	Waived	Total
Anthem Select	2	5	2	-	9
Blue Shield Access+	9	3	2	-	14
Blue Shield Trio	2	-	1	-	3
Health Net Salud y Más	-	2	7	-	9
Health Net SmartCare	-	2	1	-	3
Kaiser	22	5	14	-	41
PERS Choice	5	1	2	-	8
PERS Select	-	-	6	-	6
PERSCare	2	1	-	-	3
PORAC	4	1	4	-	9
Waived	-	-	-	34	34
Total	46	20	39	34	139

<u>Total Retiree Medical Coverage (Under Age 65)</u> June 30, 2021

Medical Plan	Single	2-Party	Family	Waived	Total
Anthem Select	1	1	-	-	2
Blue Shield Access+	1	-	-	-	1
Kaiser	5	2	-	-	7
UnitedHealthcare	-	-	-	-	-
PERS Choice	4	3	-	-	7
PERS Select	-	2	-	-	2
PERSCare	2	-	-	-	2
PORAC	6	1	-	-	7
Waived	-	-	-	5	5
Total	19	9	-	5	33

Total Retiree Medical Coverage (Over Age 65)

June 30, 2021

Medical Plan	Single	2-Party	Family	Waived	Total
Anthem Select	-	1	1	ı	1
Blue Shield Access+	-	1	1	ı	1
Kaiser	7	5	ı	1	12
UnitedHealthcare	7	2	1	-	9
PERS Choice	7	4	1	ı	11
PERS Select	1	1	1	ı	1
PERSCare	24	8	ı	-	32
PORAC	1	3	1	ı	4
Waived	-	-	1	15	15
Total	47	22	1	15	84

ACTUARIAL CERTIFICATION

This report presents the City of South Pasadena Retiree Healthcare Plan ("Plan") June 30, 2021 actuarial valuation. The purpose of this valuation is to:

- Determine the Plan's June 30, 2021 funded status, and
- Calculate the 2022/23 and 2023/24 recommended contributions.

This report provides information intended for plan funding but may not be appropriate for other purposes. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as: plan experience differing from that anticipated by the assumptions; changes in assumptions; changes expected as part of the natural progression of the plan; and changes in plan provisions or applicable law. Actuarial models necessarily rely on the use of estimates and are sensitive to changes. Small variations in estimates may lead to significant changes in actuarial measurements. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of such measurements.

The valuation is based on Plan provisions and participant data provided by the City and asset information provided by CERBT as summarized in this report, which we relied on and did not audit. We reviewed the participant data for reasonableness.

To the best of our knowledge, this report is complete and accurate and has been conducted using generally accepted actuarial principles and practices. As members of the American Academy of Actuaries meeting the Academy Qualification Standards, we certify the actuarial results and opinions herein.

Respectfully submitted,

DRAFT	DRAFT	DRAFT
Mary Elizabeth Redding	Drew D. Ballard	Tak Frazita
FSA, EA, MAAA	ASA, EA, MAAA	FSA, EA, MAAA
Foster & Foster, Inc.	Foster & Foster, Inc.	Foster & Foster, Inc.
January 23, 2023	January 23, 2023	January 23, 2023